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MEETING: OVERVIEW AND SCRUTINY COMMITTEE (REGENERATION AND ENVIRONMENTAL SERVICES)

Counci

- DATE: Tuesday 17 January 2012
- TIME: 6.30 pm

Sefton

Overview & Scrutiny

VENUE: Town Hall, Bootle

Member

Councillor Councillor Papworth (Chair) Councillor Jones (Vice-Chair) Councillor Ashton Councillor K. Cluskey (Spokesperson) **Councillor Fenton** Councillor Hardy Councillor McKinley Councillor Robinson **Councillor Weavers** (Spokesperson) Councillor Welsh

Substitute

Councillor **Councillor Griffiths Councillor McIvor** Councillor Rimmer Councillor Kelly Councillor Hubbard Councillor Tweed Councillor Webster **Councillor Bradshaw** Councillor Blackburn **Councillor McGuire**

COMMITTEE OFFICER:	Ruth Harrison
Telephone:	0151 934 2042
Fax:	0151 934 2034
E-mail:	ruth.harrison@sefton.gov.uk

If you have any special needs that may require arrangements to facilitate your attendance at this meeting, please contact the Committee Officer named above, who will endeavour to assist.

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1. Apologies for Absence

2. **Declarations of Interest**

Members and Officers are requested to give notice of any personal or prejudicial interest and the nature of that interest, relating to any item on the agenda in accordance with the relevant Code of Conduct.

3.	Minutes Minutes of the meeting held on 15 November 2011.	(Pages 5 - 12)
4.	Declaration of Air Quality Management Areas Report of the Director of Built Environment.	(Pages 13 - 22)
5.	Joint Recycling and Municipal Waste Management Strategy for Merseyside Report of the Director of Built Environment.	(Pages 23 - 32)
	Link to Appendix 1 referred to within the report:-	
	http://modgov.sefton.gov.uk/moderngov/documents/s36618/J RWMSAnnex1.doc.pdf	
	Link to Appendix 2 referred to within the report:-	
	http://modgov.sefton.gov.uk/moderngov/documents/s36616/J RWMSAnnex2.doc.pdf	
6.	Carbon Management Plan 2011-16 and Sefton Sustainable Energy Action Plan	(Pages 33 - 42)
	Report of the Director of Built Environment.	
	Link to Appendix referred to within the report:-	
	http://modgov.sefton.gov.uk/moderngov/documents/s36619/ CarbonMgtPlanAnnex1.pdf.pdf	
7.	Work Programme Key Decision Forward Plan	(Pages 43 - 64)
	Report of the Director of Corporate Commissioning.	

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<u>Agenda Item</u> 3

THIS SET OF MINUTES IS NOT SUBJECT TO "CALL IN".

OVERVIEW AND SCRUTINY COMMITTEE (REGENERATION AND ENVIRONMENTAL SERVICES)

MEETING HELD AT THE TOWN HALL, BOOTLE ON TUESDAY 15TH NOVEMBER, 2011



PRESENT: Councillor Papworth (in the Chair)

Councillor Jones (Vice-Chair)

Councillors Ashton, K. Cluskey, Fenton, Hardy, McKinley, Robinson, Weavers and Welsh

Also Present: Councillor Maher, Cabinet Member – Regeneration and Housing; Councillor Parry, Cabinet Member – Corporate Services; and Councillor Shaw, Cabinet Member – Environment

Councillors Carr, L. Cluskey, Crabtree and Roberts.

35. APOLOGIES FOR ABSENCE

All Members of the Committee were in attendance.

The Overview and Scrutiny Officer reminded Members that All Members of the Council had been invited to attend the meeting for Agenda Item 4, Draft Economic Strategy for Sefton. In that respect apologies for absence were received from Councillors Byrom, Fairclough, Glover, Kelly, Porter and Tonkiss.

36. DECLARATIONS OF INTEREST

The following declarations of interest were received:

Member	Minute No.	Interest	Action
Councillor Fenton	40 – Operation of the Blue Badge Scheme	Prejudicial – In receipt of a Blue Badge	Left the room during consideration of that item
Councillor Papworth	41 – Core Strategy	Personal – Subscription to the National Trust – National Trust responded to the consultation	Stayed in the room, took part in the consideration of the item and voted thereon

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37. MINUTES

RESOLVED:

That the Minutes of the meeting held on 20 September 2011 be confirmed as a correct record.

38. DRAFT ECONOMIC STRATEGY FOR SEFTON

The Head of Economic Development and Tourism, Mr Mark Long, presented the Draft Economic Strategy for Sefton which detailed the issues and options required to be considered.

The presentation highlighted the following issues:-

- The need for jobs and prosperity
- The Sefton economy
- Recession and recovery
- Critical constraints
- Success factors
- Strategic objectives
- Target Sector SuperPort, Tourism, Low Carbon Economy and Knowledge
- Capturing Job Opportunities
- Progressing Individuals into Work
- Strengths, Weaknesses and Strategic Priorities for North, South and Mid Sefton
- Leadership
- Delivering the Strategy

Members raised concerns regarding the impact on the Community that the Port expansion could have with regards transport and health. Their concern was specifically in relation to the increased volume of traffic travelling through the city centre carrying containers as opposed to travelling by rail and the consequences and impact that increased traffic will have on the Community.

The Cabinet Member for Regeneration and Housing, Councillor Ian Maher reported that whilst the Port offered great opportunities the Council needed to be vigilant in seeking assurances with regards:-

• the expansion of the Port onto Derby Road and the management of relocating those businesses currently operating there.

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- Employment influence peel holdings to employ local people.
- Transport issue Impact on community
- Port Access Plan.
- Unemployment requirement to have an understanding of issues in the labour markets.

The Cabinet Member agreed that the Council would have the ability to influence peel holdings at certain levels and would have more leverage should the Council become the accountable body for the River Dredging.

RESOLVED: That the presentation in relation to the Draft Economic Strategy for Sefton be accepted.

39. ENVIRONMENT AGENCY'S 'LOWER ALT WITH CROSSENS DRAFT FLOOD RISK MANAGEMENT STRATEGIC PLAN: CONSULTATION DOCUMENT' - OVERVIEW

The Chair, Councillor Papworth welcomed and introduced Mr Ian Rowlands and Mr Graham Shephard from the Environment Agency and Mr Brian O'Hare Chair of the Regional Flood and Coastal Committee for the North West of England.

Mr Rowlands of the Environment Agency gave a presentation which included the following issues in relation to Lower Alt with Crossens Pumped Drainage Catchment and the Draft Flood Risk Management Strategic Plan Consultation to the Committee:-

- Area of Study
- Brief Historical Background
- Drivers for Change
- Potential Challenges
- Draft Recommendations

Members were re-assured that the Environment Agency were not increasing the flood risk in Urban areas, Mr Rowlands referred to the biggest risk as coming from the Sea.

Members pointed out that a fundamental weakness in the consultation was the lack of financial information available and that decisions shouldn't be made until the Council understands the cost. It was stated that as well as there being a risk to the Council there was a massive risk to the people and communities of Sefton.

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The Chair of Hightown Parish Council stated that agricultural land should be protected.

The Cabinet Member for the Environment stated that the presentation had been an interesting one and reiterated that Sefton, like other Authorities, were facing financial burden. He highlighted the need to ensure that flood protection in the Urban areas was either maintained or improved.

To compliment the presentation the Committee also considered the report of the Director of Built Environment which informed Members of the content of the consultation draft "Lower Alt with Crossens Pumped Drainage Catchment: Draft Flood Risk Management strategic Plan: Consultation Document". The report also provided an overview of the key issues and potential implications to form the basis of the Council's response to the Environment Agency which were detailed in paragraph 3 to the report.

RECOMMENDATIONS - That:-

- (1) The presentation be received;
- (2) The key issues and potential implications of the consultation draft "Lower Alt with Crossens Pumped Drainage Catchment: Draft Flood Risk Management Strategic plan" be accepted;
- (3) The Head of Planning Services and the Head of Investment Programmes and Infrastructure be given delegated authority to respond to the consultation, on the basis of paragraph 3 to the report, be accepted ; and
- (4) Officers continue to engage with the Environment Agency regarding the Lower Alt with Crossens Pumped Drainage Catchment: Draft Flood Risk Management Strategic Plan, be accepted.

40. OPERATION OF THE BLUE BADGE SCHEME IN SEFTON

Further to Minute No. 27 of the meeting of the Overview and Scrutiny Committee (Regeneration and Environmental Services)held on 20 September 2011 the Committee considered the report of the Director of Built Environment which informed Members of the operation of the Blue badge Scheme in Sefton. The report detailed:-

- the history and development of the Blue badge Scheme;
- changes to the operation of the scheme in Sefton in February 2004;
- removal of G.P's from the assessment process;

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- transfer of administration of the scheme from Social Services to Technical Services;
- the blue badge improvement service;
- the way forward;
- equalities and publicity;
- enforcement

Members raised concerns regarding misuse of blue badges. It was reported that some fundamental changes to the blue badge itself should help enforcement officers to detect fraudulent uses of the badge.

RESOLVED: That the report be accepted

41. SEFTON'S CORE STRATEGY OPTIONS - UPDATE ON CONSULTATION PROCESS

The Committee considered the report of the Director of Built Environment, which reviewed the consultation, carried out in connection with the Core Strategy "Options" during May - August 2011 and detailed an overview of the representations received.

It was reported that the next stage of consultation would be the "Preferred Option" stage, later in 2012. It was highlighted that the challenge would be to improve the consultation process and encourage people to express their views, while recognising the tight limits of budget and staff.

The following key messages, from the 2,500 individual responses received from the consultation, were outlined as:-

- The vast majority of responses opposed the possibility of developing land in the Green Belt and greenspaces for either homes or jobs.
- The key concerns being in relation to building on high quality agricultural land, impact on food security, flooding and drainage, traffic congestion, lack of adequate infrastructure for example availability of school places and pressure on doctors surgeries, loss of green areas which are valuable for recreation, nature, general openness. Many responses felt that empty homes should be refurbished and brownfield sites remediated before any greenspace or Green Belt land was developed.

It was reported that the comments were being analysed in more detail and that further work was required in order that a response to the concerns regarding agricultural land maybe drafted. Members congratulated all Members of the team who were involved with the consultation process.

RESOLVED: That

- (1) the review of the Core Strategy "Options" consultation and the next stage in preparing the Preferred Option for the Core Strategy be accepted;
- (2) all staff involved with the consultation process be congratulated and thanked for the sterling work carried out.

42. CABINET MEMBER REPORTS

The Committee considered the report of the Director of Corporate Commissioning submitting the most recent report by the Cabinet Member – Environmental for the period September to October 2011.

In accordance with the recently agreed procedure, the Cabinet Member update report attached to the report had been e-mailed to the Chair and Spokespersons of the Committee on its availability and Spokesperson, Councillor K. Cluskey, indicated that he would wish to receive further information on the following issues:-

- Air Quality and Health
- Street Cleansing

A briefing paper in relation to Air Quality and Health was circulated with the Agenda.

Members raised concerns regarding the expansion of the Port and the additional pressures this could bring in relation to the air quality.

The Cabinet Member for Environmental circulated a briefing paper in relation to Street Cleansing.

Members raised concerns regarding deliberate littering of leaves by some gardeners and requested that the Cabinet Member investigate the possibility of a standard formal letter being drafted, to send out in such cases.

RESOLVED: That

- (1) the report and briefing papers in relation to Air Quality and Health and Street Cleansing be received;
- (2) the Cabinet Member Environmental be requested to investigate the possibility of a standard formal letter being drafted to send out

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to individuals who deliberately litter the street with leaves whilst gardening.

43. WORK PROGRAMME KEY DECISION FORWARD PLAN

The Committee considered the report of the Director of Corporate Commissioning in relation to the Committee's programme of work. A number of Key Decisions within the latest Key Decision Forward Plan fell under this Committee's remit and the Committee was requested to consider whether any of the items should be pre-scrutinised. In that respect Members requested to pre-scrutinise the following items:-

- Adoption of the Southport Town Centre Retail Strategy and its recommendations.
- Sefton Carbon Management Plans To formally adopt new "Sefton Carbon Management Plans", carbon savings target and strategic energy issues as Council Policies.

The Overview and Scrutiny Officer gave a brief update to the Committee in relation to the first meeting of the Port Master Plan Working Group and stated that the Scoping Document would be submitted to all four Overview and Scrutiny Committee's for agreement.

RESOLVED: That:-

- the Committee requests to pre-scrutinise, before a decision is taken, the item on the Key Decision Forward Plan in relation to adoption of the Southport Town Centre Retail Strategy and its recommendations;
- (2) the Committee requests to pre-scrutinise, before a decision is taken, the item on the Key Decision Forward Plan in relation to Sefton Carbon Management Plans – To formally adopt new "Sefton Carbon Management Plans", carbon savings target and strategic energy issues as Council Policies; and
- (3) the update in relation to the Port Master Plan Working Group be accepted.

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Report to:	Cabinet Member – Environmenta Overview and Scrutiny Committe (Regeneration & Environmental Cabinet Council	ee	9 November 2011 17 January 2011 19 January 2011 16 February 2011	
Subject:	Declaration of Air Quality Manage	ement Areas		
Report of:	Director of Built Environment	Wards Affected: Church, Ford and Litherland		
Is this a Key Decision? Yes		Is it included in the Fo	rward Plan? Yes	
Exempt/Confidential		No		

Purpose

To seek the formal declaration of two Air Quality Management Areas (AQMAs) in Sefton as defined in the attached order.

Recommendation(s)

1. Cabinet Member – Environmental

That the Cabinet be requested to recommend to Council to formally declare two Air Quality Management Areas in Sefton as detailed in the Order attached in Annex 1 to the report;

2. Cabinet

That full Council be requested to declare two Air Quality Management Areas as detailed in the Order attached in Annex 1 to the report;

3. <u>Council</u>

That Air Quality Management Areas be declared by making the Sefton Council Air Quality Management Area Numbers 4 and 5 Order, 2011 as detailed in the order attached in Annex 1 to the report

	Corporate Objective	Positive Impact	<u>Neutral</u> Impact	<u>Negative</u> Impact
1	Creating a Learning Community		\checkmark	
2	Jobs and Prosperity		\checkmark	
3	Environmental Sustainability	\checkmark		
4	Health and Well-Being	\checkmark		
5	Children and Young People		\checkmark	
6	Creating Safe Communities		\checkmark	
7	Creating Inclusive Communities		\checkmark	
8	Improving the Quality of Council Services and Strengthening Local Democracy	V		

How does the decision contribute to the Council's Corporate Objectives?

Reasons for the Recommendation:

Local Authorities have a duty under Section 83 (1) of the Environment Act 1995 to designate those areas where air quality objectives are unlikely to be met as air quality management areas.

What will it cost and how will it be financed?

(A) Revenue Costs:

None directly as a result of this statutory declaration but the future action plan may require resourcing.

(B) Capital Costs:

None directly as a result of this statutory declaration but the future action plan may require resourcing.

Implications:

The following implications of this proposal have been considered and where there are specific implications, these are set out below:

Legal

Declaration of an Air quality Management Order is a statutory requirement where national air quality standards have been exceeded under section 83(1) of the Environment Act.

Human Resources None

Equality			
1.	No Equality Implication		
2.	Equality Implications identified and mitigated		
3.	Equality Implication identified and risk remains		

Impact on Service Delivery: A specific action plan will be required to mitigate the breaches of air quality standards; this will be developed in consultation with those affected.

What consultations have taken place on the proposals and when?

The Head of Corporate Finance (FD1106) and Head of Corporate Legal Services (LD465/11) have been consulted and any comments have been incorporated into the report.

Are there any other options available for consideration?

The only alternative would be not to endorse the formal declaration of air quality management areas. This option was rejected because the declaration of AQMAs is a statutory requirement

Implementation Date for the Decision

Following the Council Meeting

Contact Officer: Gary Mahoney Principal EMAP OfficerEnvironmental ProtectionTel:0151 934 4300Email:gary.mahoney@sefton.gov.uk

Background Papers:

The following papers are available for inspection by contacting the above officer(s).

Local Air Quality Management Technical Guidance (LAQM TG09), Local Air Quality Management Policy Guidance (LAQM PG03), Local Air Quality Management Policy Guidance Addendum(LAQM PGA05), Air Quality Planning for Action nsca, Air Quality Action Plans Interim Guidance for Local Authorities nsca, Air Quality Management Areas Turning Reviews into Action nsca. Cabinet Member Environment information report 10/08/11

1. Background

- 1.1. An information report was presented to Cabinet Member Environment on 10 August 2011 that summarised the results of the Detailed Assessment of Air Quality 2010. The report also advised of the need to declare two Air Quality Management Areas (AQMAs).
- 1.2. Members will recall that the analysis of air pollution monitoring data carried out in the two reports showed that:
 - The National Air Quality Strategy (NAQS) Objective for nitrogen dioxide was exceeded at the junction of South Road and Crosby Road North, Waterloo and the junction of Hawthorne Road and Church Road, Litherland.

Based on the above results the following conclusion was drawn:

- AQMAs for nitrogen dioxide must be declared at the junction of South Road and Crosby Road North, Waterloo and the junction of Hawthorne Road and Church Road, Litherland.
- 1.3. The formal declaration has now been drafted and is attached as Annex 1. Constitutionally the order must be made by Council
- 1.4. Both AQMAs are identified as traffic related, because of the contribution of trafficrelated emissions to the concentrations of pollutants at each site. Measures to improve air quality in response to the declarations will be integrated with the Local Transport Plan capital programme and the TravelWise campaign to promote more sustainable travel. In particular, the declaration on Crosby Road North will be a key consideration in the A565 Route Management Strategy

2 Information and Consultation

- 2.1 An important part of the AQMA process is providing information to those affected by the declaration and consulting with a number of named organisations (statutory consultees) and the local community. A proposed information and consultation schedule is presented below for approval by the Cabinet Member.
 - Nov 11 AQMA Declaration reported to Cabinet Member and Cabinet. Relevant Ward Councillors informed. Detailed Assessment and sent to Statutory Consultees.
 - Jan 12 AQMA Declaration reported to full Council. Consultation on declaration and areas begins.
 - Jun 12 Further Assessment completed
 - Sep 12 Consultation on draft Action Plan

- Nov 12 Final Action Plan completed
- 2.2 The Cabinet Member Environmental be requested to recommend that Council via Cabinet formally declare two air quality management areas in Sefton as detailed in the Order attached to the report.

Annex 1

Environment Act 1995 Part IV Section 83(1)

Sefton Council

AQMA Order

Sefton Metropolitan Borough Council, in exercise of the powers conferred upon it by Section 83(1) of the Environment Act 1995, hereby makes the following Order.

This Order may be cited/referred to as Sefton Metropolitan Borough Council Air Quality Management Areas numbers 4 and 5 and shall come into effect on [date].

The areas shown on the attached maps outlined in blue are to be designated as air quality management areas (the designated areas). The designated areas incorporate:

- AQMA 4: The area around the junction of Crosby Road North (A565) and South Road, Waterloo
- AQMA 5: The area around the junction of Hawthorne Road (B5422) and Church Road (A5036), Litherland.

The maps may be viewed at the Council offices in the Department of Built Environment or on the Council website.

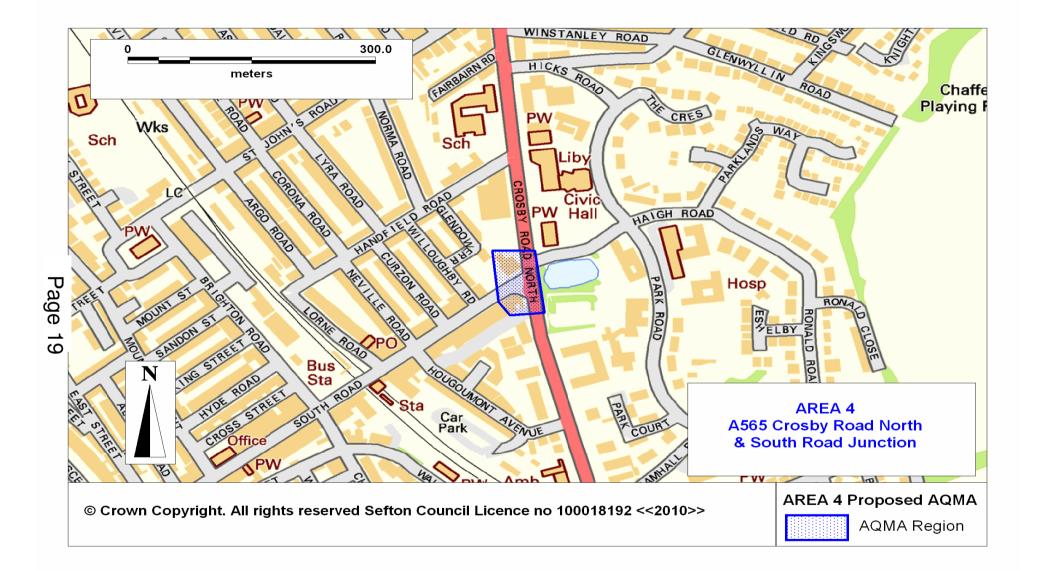
The Areas are designated in relation to a likely breach of the following Objectives as specified in the Air Quality Regulations (England) (Wales) 2000:

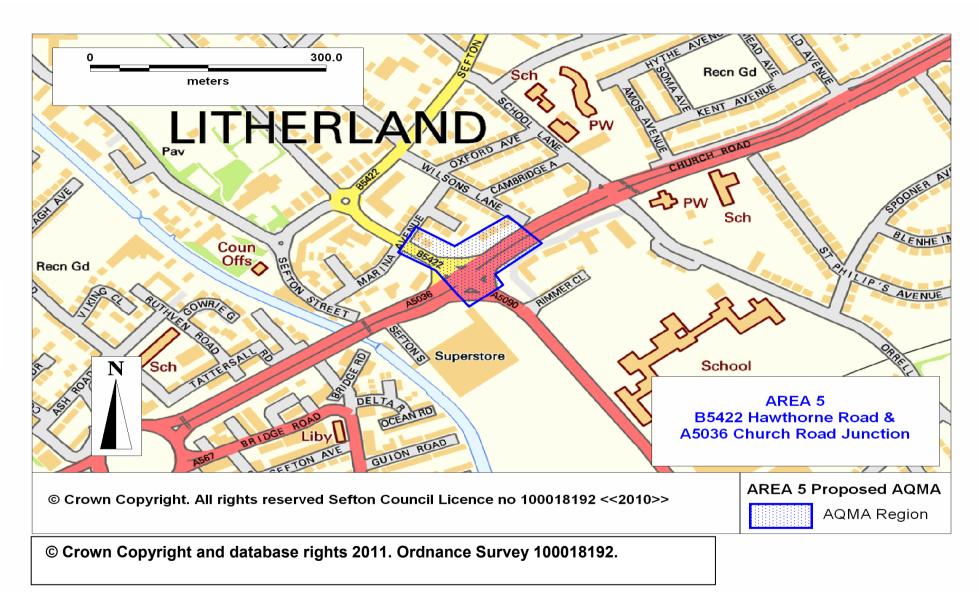
- > AQMA 4: The nitrogen dioxide annual mean Objective.
- > AQMA 5: The nitrogen dioxide annual mean Objective.

This Order shall remain in force until it is varied or revoked by a subsequent order.

The Common Seal of Sefton Metropolitan Borough Council was hereto affixed on [date] and signed in the presence of/on behalf of said Council.

Explanatory Note: This is an Order made under S.83(1) of the Environment Act 1995. The Act provides a requirement for local authorities to undertake periodic reviews of air quality in their areas. If a review of air quality identifies a likelihood that air quality standards would not be met the local authority should declare the area(s) Air Quality Management Area(s). This is an Order that identifies areas within the Borough where air quality standards have not been met.





Abbreviations

Air Quality Action Plan
Air Quality Management Area
Department for Environment, Food and Rural Affairs
Detailed Assessment
Department for Transport
Department of Health
Environment Agency
European Union
Further Assessment
Heavy Goods Vehicles
Health Protection Agency
Local Authority
Local Air Quality Management
Liverpool School of Tropical Medicine
Merseyside Atmospheric Emissions Inventory
National Air Quality Strategy
Nitrogen Dioxide
Nitrogen Oxides (NO + NO ₂)
Particulate Matter less than 2.5µm aerodynamic diameter
Particulate Matter less than 10µm aerodynamic diameter
Micrograms (10 ⁻⁶) of pollutant per cubic metre of air
Updating and Screening Assessment

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Report to: Cabinet Member – Environment Overview and Scrutiny Committ (Regeneration & Environmental Cabinet	ee 17 January 2011
Subject: Joint Recycling and Municipal Wa	aste Management Strategy for Merseyside
Report of: Director of Built Environment	Wards Affected: All
Is this a Key Decision? Yes	Is it included in the Forward Plan? Yes
Exempt/Confidential No	

Purpose

To adopt the Joint Recycling and Municipal Waste Management Strategy for Merseyside and the Sefton Council Waste Action Plan.

Recommendation(s)

That the Cabinet Member Environmental - supports and champions corporate adoption of the Joint Recycling and Municipal Waste Management Strategy for Merseyside and the Sefton Council Waste action Plan.

That Regeneration and Environmental Services Overview and Scrutiny Committee - consider and support the approval and adoption of the Joint Recycling and Municipal Waste Management Strategy for Merseyside and the Sefton Council Waste Action Plan.

That Cabinet:

- 1. Approves and adopts the Joint Recycling and Waste Management Strategy for Merseyside (appendix 1).
- 2. Approves and adopts the Sefton Council Waste Action Plan (appendix 2).

How does the decision contribute to the Council's Corporate Objectives?

	Corporate Objective	Positive Impact	<u>Neutral</u> Impact	<u>Negative</u> Impact
1	Creating a Learning Community		\checkmark	
2	Jobs and Prosperity	\checkmark		
3	Environmental Sustainability	\checkmark		
4	Health and Well-Being		\checkmark	
5	Children and Young People			
6	Creating Safe Communities		\checkmark	

7	Creating Inclusive Communities	\checkmark	
8	Improving the Quality of Council Services and Strengthening Local Democracy		

Reasons for the Recommendation:

Metropolitan Local Authorities have a duty under the Waste Emissions Trading Act 2003 to produce a Joint Recycling and Waste Management Strategy.

What will it cost and how will it be financed?

(A) **Revenue Costs :** There are no immediate financial costs as a result of this report, but Members are asked to consider the comments on future Financial Implications below, contained in paragraphs 23 - 28

(B) Capital Costs: See above

Implications:

The following implications of this proposal have been considered and where there are specific implications, these are set out below:

Finance FD 1208 Comments have been incorporated into the report

There are no direct financial implications associated with this report but the Strategy once ratified will be a key material document for future project development and budget setting for the Authority.

Legal

LD 574/11 The adoption of a joint waste strategy is a statutory requirement under the Waste Emissions Trading Act 2003.

Human Resources

Equality

Lqua 1.	No Equality Implication	\checkmark
2.	Equality Implications identified and mitigated	
3.	Equality Implication identified and risk remains	

Impact on Service Delivery:

The impact on Sefton Councils waste collection services is detailed in the Sefton Council Waste Action Plan in Appendix 2. The key elements of the Plan is to meet 50% recycling and composting of household waste by 2020 (currently 40%) by; Supporting waste reduction initiatives, introducing plastic and cardboard kerbside collection by no later than the 2014

statutory deadline, increasing the amount of food waste collected and composted, recycling collected bulky item materials, recycling / composting street sweepings.

What consultations have taken place on the proposals and when?

The Head of Corporate Finance & ICT (FD1208/11) and Head of Corporate Legal Services (LD 574/11) have been consulted and their comments have been incorporated into the report.

Are there any other options available for consideration?

The only alternative would be not to endorse the Joint Recycling and Municipal Waste Management Strategy. This option was rejected because the approval of a strategy is a statutory requirement

Implementation Date for the Decision

Following the expiry of the "call-in" period for the Minutes of the Cabinet/Cabinet Member Meeting

Contact Officer: David Packard Head of Environment

Tel:0151 934 4016Email:david.packard@sefton.gov.uk

Background Papers:

The documents that form the substance of the decision are available at

Appendix 1 http://modgov.sefton.gov.uk/moderngov/documents/s36618/JRWMSAnnex1.doc.pdf

Appendix2 http://modgov.sefton.gov.uk/moderngov/documents/s36616/JRWMSAnnex2.doc.pdf

Background papers can be found on the merseysidewda.gov.uk website or via contact with the above officer:

Consultation results Waste Analysis Strategic Environmental Assessment

Background

- Under the provisions of the Waste and Emissions Trading Act 2003, Merseyside Waste Disposal (MWDA) and the Merseyside Waste Collection Authorities are required to produce a joint Strategy for the management of municipal waste. The Joint Recycling and Municipal Waste Management Strategy for Merseyside was first published in 2005 and then updated and approved each Merseyside Authority in early 2008.
- 2. A full review of the strategy commenced in 2009. The strategic focus of the review was to move waste management higher up the Waste Hierarchy in line with the EU Waste Framework Directive by supporting activities on waste prevention, re-use, recycling and composting whilst recognising the impacts these actions have on the amount of residual waste requiring treatment or disposal.
- 3. Members and officers from all Merseyside Metropolitan Councils and MWDA attended workshops in March 2010 and January 2011 to contribute to the development of the strategic objectives, targets and prioritised delivery options presented in the Strategy.
- 4. Between February and September 2011, MWDA officers gave a programme of presentations to scrutiny committees in each Merseyside district including Sefton Council. All scrutiny committees have supported the direction of the Strategy and their comments have been taken into account in the preparation of the final Strategy.
- 5. MWDA approved the final draft strategy "Resources Merseyside" (appendix 1) in November 2011 and it now requires formal adoption by each Merseyside Metropolitan Authority to become the agreed joint strategy.

Public Consultations and Key Findings

- 6. Two major public consultations have been undertaken to inform the development of the Strategy.
- 7. The "Don't Waste Your Say" campaign was a three-month consultation conducted between October 2010 and January 2011 by Enventure Ltd on behalf of the Merseyside and Halton Waste Partnership. Over 3000 residents were actively involved and considered the draft strategic objectives and delivery options.
- 8. The Draft Strategy public consultation was conducted between 27 July and 7 September 2011 using the "Don't Waste Your Say" website as a portal for online feedback from over **1180** directly consulted residents and stakeholders. Residents engaged in the earlier "Don't Waste Your Say" consultation were also invited to participate. Work was undertaken to raise awareness of the consultation to all residents

on Merseyside including media releases, radio adverts and newspaper advertorials and the provision of summaries and hard copies of the review document.

- 9. As part of the Strategic Environmental Assessment of the Strategy, a workshop was held for key stakeholders including the Environment Agency and Friends of the Earth in July 2011.
- 10. The key consultation findings from the Merseyside wide consultation demonstrated that:
 - The majority of respondents support the direction of the Strategy;
 - Support was focused around the development of waste prevention, education and recycling services including backing for higher levels of engagement with residents on the development of new services and to support behavioural change to deliver the Strategy;
 - Satisfaction with current household waste management services was generally high and recognition was given to the progress made in Merseyside to increase recycling rates and reducing waste to landfill;
 - Some concerns were expressed about specific delivery options such as changing the frequency of waste collections and charging for green waste collections, although the majority of Merseyside respondents had no specific concerns on the delivery options.
 - There was a mixed Merseyside response to the introduction of food waste collections but wider support for action to reduce the amount of wasted food. There was support for more home composting as an option to manage both garden and food waste; and
 - Residents expressed concerns about the quantity of packaging and an interest in being able to recycle a wider range of materials.

Joint Merseyside Recycling and Waste Strategy 2011-2041

- 11. The format of the Strategy is in line with DEFRA guidance and contains six main chapters:
 - **Chapter 1: Introduction** explains what the Strategy is and who has produced it. It details the focus and aims of the Strategy and information on the public consultation;
 - Chapter 2: Current Waste Management on Merseyside explains how waste is managed now, recycling performance by districts and the amounts

and types of waste residents recycle or throw away. It also examines waste growth, trade waste and legislation and policy drivers;

- Chapter 3: Facing the Future looks at waste in the wider context of delivering resource efficiency and explores the opportunities and challenges facing Merseyside to be a place where nothing goes to waste;
- Chapter 4: Results of the Strategic Environmental Assessment which summarises the key findings from the Assessment and Environmental Report;
- **Chapter 5: Delivering the Strategy** sets out the Vision, Aims and Strategic Objectives, Targets, menus of Priority and Secondary Delivery Options and additional strategic recommendations; and
- Chapter 6: Monitoring and Review of the Strategy lists how the Partnership will monitor and report on the performance and delivery of the Strategy.
- 12. The focus of the final joint Strategy is as a headline strategic document and route map for Merseyside Metropolitan Councils and partners to deliver sustainable waste management, transform the waste agenda and move towards greater resource efficiency.
- 13. The key challenges and opportunities to be addressed over the next thirty years will be to:
 - Prevent waste arisings and reduce the total amount of waste we produce;
 - Maximise opportunities to re-use or repair goods;
 - Recycle more;
 - Increase treatment and recovery of waste;
 - Support the pathway towards zero waste to landfill;
 - Avoid any significant negative environmental impacts to air, water or land and reduce the ecological footprint of waste management;
 - Engage, incentivise and collaborate with local communities and stakeholders;
 - Recognise and develop the economic value and benefits of waste and resources;
 - Take forward opportunities for joint working on waste management;
 - Contribute to the low carbon economy and reduce the carbon footprint of waste management services; and
 - Deliver effective education and communications to encourage residents and businesses to do more to reduce, reuse and recycle; and
 - Reduce the ecological footprint of waste management.
- 14. Delivery of the Strategy will support residents and businesses on Merseyside to take the right actions, recognise the value of waste as an economic asset and waste

management can contribute to security for Merseyside in areas such as materials, energy and food.

- 15. The Strategy also reflects that we can't act in isolation and must face the future. As manufacturers and retailers redesign their products and seek to take back the resources they sell, Merseyside needs to be flexible in how local authority collected waste is managed and address the changing nature, volume and value of waste entering its systems and facilities.
- 16. A summary of the headline objectives and targets for the Merseyside Strategy are to:
 - Recycle 50% of household waste by 2020;
 - Reduce the amount of Local Authority Collected Municipal Waste landfilled to 10% by 2020 and 2% by 2030;
 - Demonstrate continuous improvement in the reduction of carbon emissions from the local authority collected municipal waste management service on Merseyside (from a baseline of 33,384 tonnes of CO2 in 2011);
 - All waste management choices should seek to optimise carbon reduction and prioritise and capture materials that offer greater carbon benefits, wherever practicable;
 - Maximise waste prevention and reduce the total amount of waste arising produced per household on Merseyside by 8% by 2030 (from 1,300kgs in 2009/10 to 1,227kgs in 2020 and 1,180kgs in 2030);
 - Raise awareness and understanding of waste management issues to encourage and support residents and business organisations to change their behaviour and take part, particularly in waste prevention and resource efficiency activities; and
 - Demonstrate continuous improvement in reducing the ecological footprint of local authority waste management services on Merseyside (from a baseline of 0.038 hectares per person in 2011).
- 17. Cabinet is requested to approve and adopt the Joint Recycling and Municipal Waste Management Plan "Resources Merseyside" attached at **Appendix 1**.
- 18. It is for each constituent Merseyside Local Authority to decide the best collection system and waste management schemes for their area to deliver the Strategy, based on their performance, available resources and in consultation with their local communities. Those delivery options will be identified and taken forward by each Merseyside

Metropolitan Council through their own Waste Action Plan which will form supplementary reports to the final Strategy.

- 19. The Sefton Council Waste Action Plan (attached as **Appendix 2**) sets out how Sefton Council will meet its elements of the joint strategy given its current starting point. Cabinet is asked to approve the Sefton Council Waste Action plan.
- 20. The key elements of the Sefton Council Waste Action Plan is to meet 50% recycling and composting of household waste by 2020 (currently 40%) by;
 - Supporting waste reduction initiatives
 - Introducing plastic and cardboard kerbside collection, by no later than the 2014 statutory deadline.
 - Increasing the amount of food waste collected and composted
 - Recycling collected bulky item materials
 - Recycling / composting street sweepings
- 21. A Merseyside Waste Disposal Authority Action Plan will be submitted to MWDA for agreement early in 2012 alongside a review of the Merseyside Waste Education and Awareness Programme to promote behavioural and cultural change to deliver the Strategy objectives.
- 22. The aim is to have the Strategy fully ratified by all councils on Merseyside and published by the end of March 2012. This timescale is important to continue to demonstrate Council commitment to partnership working. The joint strategy will be part of the evidence for the submission of the Final Business Case to DEFRA for £90m PFI credit draw down to support the current procurement of the Resource Recovery Contract (Waste to Energy procurement).

Financial Implications

- 23.The UK is required to meet legally binding European Landfill Directive and Waste Directive targets to effectively cease the landfill of biodegradable waste (to reduce climate change gas emissions) and recycle 50% of household waste (for sustainable resource use) by 2020. Failure to meet key targets could result in EU infraction penalties (fines) being imposed on the UK Government. European Fines for breach of Directive targets can be £0.5 million per day.
- 24. The recent Localism Act 2011 has created the provision for any European fine imposed on the UK to be passed on to those local authorities who by their default have contributed to the collective UK underachievement. MWDA is accountable for the

achievement of the Merseyside waste targets to Government. However, MWDA is directly funded by the constituent Merseyside Metropolitan Councils with approximately 20% of their total costs being funded by Sefton Council through the waste disposal levy apportionment mechanism. Any fine reaching MWDA as a result of joint Merseyside underachievement would have a direct financial implication for Sefton Council under the current waste disposal levy apportionment calculation methodology.

- 25. The approval of this strategy affects all of the Merseyside Authorities in achieving the necessary reductions in the level of household waste going to landfill and for achieving the 50% recycling target. Paragraph 22 above, specifically refers to commitment to this strategy being used by MWDA in presenting its final business case for the drawdown of the provisionally approved £90m PFI allocation from DEFRA to assist the funding of an Energy from Waste facility for Merseyside's unrecyclable household waste. MWDA is at the final stages of the European rules procurement of the Resource Recovery Contract. The Resource Recovery Contract procurement is said to be one of the largest waste procurement exercises in Western Europe and has taken several years to get to this point. Contract closure is expected by the end of 2012. The commissioned facility will not be in Merseyside.
- 26.Members will recall previous reports that have clearly indicated that due to the annual increase in landfill tax the costs of **not** providing alternative waste disposal to landfill, for the waste that cannot be recycled, will cost considerably more than doing so. Also failure to provide an alternative to landfill disposal or reach the joint Merseyside 50% recycling target could see Sefton directly share any potential European Union fine imposed.
- 27.Members will be aware that the Resource Recovery Contract procurement has been a long standing commitment and the costs for providing the facility will be met through the Waste Disposal Levy (assisted by the PFI allocation). Indeed, gradual increases to the Waste Disposal levy have been made in this respect over the last few years in order to help alleviate the future associated costs of the contract once commissioned.
- 28. These issues are included in the Council's risk plan and the Medium Term Financial Planning mechanism has accounted for the associated levy increases as the costs of waste disposal inevitably increase.

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Report to:	Cabinet Member – Environmental Cabinet Member - Transportation Overview and Scrutiny Committee (Regeneration Environmental Servi	Date of Meeting 21 December 2011 21 December 2011 17 January 2012 ces)	
	Cabinet	2 February 2012	
Subject:	Carbon Management Plan 2011-16 a Plan	and Sefton Sustainable Energy Action	
Report of: Director of Built Environment Wards Affected: All			
Is this a Key Decision? Yes Is it included in the Forward Plan? Yes			

Exempt/Confidential No

Purpose/Summary

To adopt the Sefton Carbon Management Plan to reduce emissions and associated consumptions from the Council estate by 25% to 2016 and to agree policy statement to shape the development of a Sefton Sustainable Energy Action Plan to provide comprehensive local approach to sustainable energy for all Sefton communities.

Recommendation(s)

That Cabinet Member Environment:

- 1. Champions the corporate adoption and delivery of the Carbon Management Plan
- 2. Endorses the proposed Council policy statements and champions the development of a Sefton Sustainable Energy Action Plan jointly with the Cabinet Member Regeneration and Cabinet Member Transportation that considers best value of environmental and economic development progress and fulfils the criteria of the Covenant of Mayors.

That Cabinet Member Transportation agrees to support the development of a Sefton Sustainable Energy Action Plan

That Regeneration and Environmental Services Overview and Scrutiny Committee consider and comment on the proposed policy statements and direction prior to consideration by Cabinet.

That Cabinet:

- 1. Agree as Sefton Council corporate policy that "Sefton Council will reduce the carbon dioxide emissions from its activities by 25% from the 2009/10 baseline by 2016 through delivery of the 2011 2016 Carbon Management Plan.
- 2. Agree as Sefton Council corporate policy that "Carbon Management is a common thread integrated through all service plans and binds together existing and future polices/strategies under a single umbrella of Carbon Management"

- 3. Adopt the Carbon Management Plan 2011 2016 in Annex 1.
- 4. Agree as Sefton wide policy that "Sefton Council will meet challenges and seize opportunities to enable our households, our businesses and all our stakeholders to reduce their reliance on costly utility supplies, transport costs, reduce carbon emissions, maximise available resources and services for our communities and bring tangible benefits to Sefton's economy".
- 5. Approve the development of a Sefton Sustainable Energy Action Plan that considers carbon reduction and economic development progress for the maximum benefit of Sefton communities and meets the criteria of the Covenant of Mayors.

	Corporate Objective	Positive Impact	Neutral Impact	<u>Negative</u> Impact
1	Creating a Learning Community		~	
2	Jobs and Prosperity	~		
3	Environmental Sustainability	✓		
4	Health and Well-Being	✓		
5	Children and Young People	✓		
6	Creating Safe Communities		✓	
7	Creating Inclusive Communities	✓		
8	Improving the Quality of Council Services and Strengthening Local Democracy	√		

How does the decision contribute to the Council's Corporate Objectives?

Reasons for the Recommendation:

Development of Sefton policy frameworks to deliver substantial reduction in carbon emissions and mitigate rising utility costs to both Sefton Council and the wider residential and business communities.

What will it cost and how will it be financed?

(A) **Revenue Costs** The reductions to Carbon Emissions should bring some cost benefits to the Council through invest to save initiatives in the future, which will reduce both carbon emissions and energy costs. In addition, the Council advise residents and stakeholders in the community on carbon saving initiatives.

(B) Capital Costs: See above

Implications:

The following implications of this proposal have been considered and where there are specific implications, these are set out below:

Legal: The delivery of actions to reduce carbon emissions from the Council estate and from Sefton's communities and adapt to climate change are requirements of the Climate Change Act and Carbon Reduction Commitment Energy Efficiency Schemes.

Human Resources				
Equality				
1.	No Equality Implication	\checkmark		
2.	Equality Implications identified and mitigated			
3.	Equality Implication identified and risk remains			

Impact on Service Delivery:

Positive to drive greater efficiency and cost of services.

What consultations have taken place on the proposals and when?

The Head of Corporate Finance & ICT (FD1209/11) has been consulted and has no comments to make on this report since it has no direct financial implications, save in the long term, where it is hoped that in driving down carbon emissions through the approval of this strategy, there will be real cost/benefit savings to the Council both financially and environmentally.

The Head of Corporate Legal Services (LD 575/11) has been consulted and any comments have been incorporated into the briefing report.

Are there any other options available for consideration?

Implementation Date for the Decision, date of Cabinet decision

Contact Officer:	Mr Ian Weller – Section Manager		
	Energy and Environmental Management		
Tel:	0151 934 4221		
Email:	ian.weller@sefton.gov.uk		

Background Papers:

The subject of the decision, Annex 1, can be found at : <u>http://modgov.sefton.gov.uk/moderngov/documents/s36619/CarbonMgtPlanAnnex1.</u> pdf.pdf

Cabinet Member Report: Carbon Reduction Commitment13 July 2011Cabinet Member Report: Carbon Management Plan13 July 2011Cabinet Member Report: Sustainable Energy ActionPlan for Sub Region16November 201113

Cabinet Member Regeneration LCR SEAP 16 November 2011

1.0 Background to Sefton's new Carbon Management Plan (CMP)

- 1.1 Sefton Council were the first in Merseyside to develop a Carbon Management Plan in 2006 and delivered 14% reduction in carbon emissions and associated costs within 3 years, above its original target.
- 1.2 Lead by the Energy and Environmental Management Section the new Carbon Management Plan 2011-16 [Annex 1] has been developed by the Councils Carbon Management Project, which has received input from all departments of the Council. This was possible due to a successful bid with the Carbon Trust to join its 'Alumni Programme' that was available for just 10 of all previous 330 Participants. The Alumni Programme is designed to assist the chosen previous exemplar carbon management local authorities develop a new 5 year Carbon Management Plan.
- 1.3 Because of Sefton Councils Alumni status we have been able to build on the success of the preceding Carbon Management plan and create a new strategy based on the new challenges and opportunities the Council now faces. With steeply increasing energy and water costs and the introduction of statutory requirements of the Carbon Reduction Commitment Energy Efficiency Scheme (CRC EES) in April 2010, now is the time to extend the focus on reducing energy consumption to mitigate further escalating financial burdens for the Council.
- 1.4 Having a Carbon Management Plan in place defines the strategic and practical process Sefton Council is taking to reduce its carbon emissions and meet the targets set. The new Carbon Management Plan seeks to adopt a whole business approach, meaning that no individual Council service is wholly responsible, but the objectives of carbon reduction are embedded across all of our activities.
- 1.5 The corporate project team has used a 5 step process to progress from the plans inception to embedding the actions developed. The identification and quantification, along with the implementation and embedding is a fluid aspect of the plan, which will continue throughout the plan's life and beyond.



2.0 Benefits that the Carbon Management Plan bring to the Council

- 2.1 Benefits of the Carbon Management Plan to Sefton Council include:
 - **□** Reduced energy costs against steeply rising market.
 - □ Reduced liability and greater accuracy for CRC EES reporting.
 - □ Sustainable and transparent working practices.
 - Greater responsibility and understanding of climate change mitigation and adaptation
- 2.2 Its intended that the Carbon Management Plan will act as central pillar to the range of policies and working practices the Council operates that have enabled us to be a more sustainable authority. Through the CMP all these polices relating to carbon reduction and savings will complement the practical energy efficiencies being made through individual, specific projects indentified.
- 2.3 With this report we seek to endorse and embed the Carbon Management Plan in Council policy. We have proposed measurements in new Corporate Business Plan whereby carbon management can be treated as a core element of all of Sefton's services this way maximum financial and carbon savings can be achieved.
- 2.4 In parity with the current Transformation process, Carbon Management is part of building modern and sustainable council services to be a more efficient and effective organisation.

3.0 Targets and Objectives

3.1 Sefton's Carbon Management Plan is initially set to cover 5 years: 2011 – 2016 with a defining Strategic Statement and target:

"Saving Sefton's Money: Saving Sefton's Carbon"

Target: **The Sefton Carbon Management Plan** will reduce the CO₂ emissions from its activities by 25% from the 2009/10 baseline by 2016

3.2 The projects and policies within the Carbon Management Plan [Annex 1] will help the Council to reach this target. Within this headline 25% target are a number of other objectives which are carried through from the first Carbon Management Plan.

- □ To reduce greenhouse gas emissions arising from the Councils operations in its buildings, vehicles/transport use, street lighting, procurement and ICT
- □ To ensure that Carbon Management is a common thread integrated through all service delivery plans and bound into the new Corporate Business Plan.
- To bind together existing and future polices/strategies under a single umbrella of Carbon Management
- □ To become a carbon steward to the communities and businesses throughout Sefton, with the intention to catalyse action on reducing emissions.
- 3.3 The new Carbon Management Plan contains a detailed action plan that has been developed in order to secure an effective approach to reducing carbon emissions, ensure that information is systematically gathered and disseminated and that any financial or other resource is effectively targeted.
- 3.4 The Carbon Management Plan summarises the estimated costs and savings expected from implementing the actions. Whilst these are identified reduction opportunities the Carbon Management Plan is designed to be updated and expanded year by year to ensure most effective targeting of resource and maximise savings.
- 3.5 The Carbon Management Plan has projected up to £1.4M annual revenue savings by 2015. The options for funding and estimated costs to achieve this target have been considered and will inform members of suitable funding and delivery options to implementation.

4.0 **Proposal For Sustainable Energy and Carbon Reduction Across Sefton**

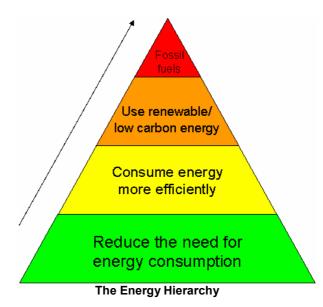
- 4.1 At this point of bringing the core policy on reducing costs and emissions from the Councils own operations in the Carbon Management Plan to Cabinet for approval, it was felt appropriate to put this in the wider strategic context and a proposed route map of how we could deliver our statutory obligations through a robust cross Sefton strategy for mitigating (reducing carbon) and adapting to climate change. The various activities can be consolidated into a single policy vehicle of a local sustainable energy action plan.
- 4.2 Sefton Council has previously signed up to the Nottingham Declaration regarding tackling carbon emissions and climate change. This initiative was adopted by over 300 Local Authorities as the standard. However, it lacked support and its relevance declined with time. The Local Government Group has recently undertaken a consultation on how a new form the declaration will look. This may take some years to evolve and they are looking at linking it to the forthcoming Green Deal programme. As yet it offers no financial gain.

- 4.3 A new internationally recognised standard "The Covenant of Mayors" has been developed. Signatory to this standard is a lever to access some new sources of external funding. Sefton Council may have the option to either sign up to the covenant of Mayors either in its own right or as a joint signatory with the Liverpool City Region. It appears the Council could not sign up jointly and individually and would have to choose between the merits of either approach.
- 4.4 The benefits of opportunity of access to external funding jointly or individually and the delay that joint approaches inevitably bring to progress will be evaluated prior to a recommendation being made. However, it will give benefit if Sefton Council were to agree a policy statement that work in this area will follow the wording contained in that standard.
- 4.5 The Strategic Policy Statement for the development of a Sefton Sustainable Energy Action Plan that complies with the nationally recognised covenant of Mayors is:

Sefton Sustainable Energy Action Plan will meet challenges and seize opportunities to enable our households, our businesses and all our stakeholders to reduce their reliance on costly utility supplies, transport costs, reduce carbon emissions, maximise available resources and services for our communities and bring tangible benefits to Sefton's economy.

- 4.6 Cabinet Members for Regeneration, Environmental and Transportation will recall the report of 16 November 2011 to approve the approach being taken jointly across the Liverpool City Region (LCR) to produce a 'Sustainable Energy Action Plan' for the 6 city region Local Authorities. The prime drivers for that are to bring improved high level co-ordination of action and delivery for the LCR and indeed with the associated signatory to Covenant of Mayors for the LCR Sustainable Energy Action Plan, access to EU funding streams such as ELENA.
- 4.7 Sequential to the LCR Sustainable Energy Action Plan being developed and agreed, to bring sharp focus to the local and unique issues for Sefton, it was proposed to set out a 'Sefton SEAP' as a sub-set of the regional plan, which will drive clear targeted actions against identified challenges and opportunities in our borough. This will be set within effective existing partnerships to make the most of resources available and common agendas e.g. public health, economic regeneration and sustainable transport.
- 4.8 This is not a blank canvas, to date a vast amount has been achieved by the Council in reducing its consumptions in homes by 27.4% since 1996, drawing in over £27 million investment in Sefton for domestic energy improvements in the last 15 years.
 - □ Sefton Sustainable Travel Plan
 - □ Air Quality Management Plan
 - □ Sefton Affordable Warmth Strategy
 - □ Sefton Economic Regeneration Plan

- Climate Change Adaptation Plan
- □ Joint Municipal Waste Management Strategy (Merseyside)
- 4.9 The Sefton Sustainable Energy Action Plan will herein group this range of carbon reduction interventions into a series of smaller evidence based opportunities and projects and situating those projects within overarching framework as required, so that projects support each other, the steps to delivering that goal become clear and achievable.
- 4.10 Through analysing Sefton's current carbon emissions the Councils renewable energy resources, its infrastructure and proposed new developments, the Sefton Sustainable Energy Action Plan will identify technically and financially feasible opportunities that would reduce Sefton's carbon emissions by 20% by 2020 in accordance with Covenant of Mayors.
- 4.11 There is an inherent tension in reducing carbon emissions whilst simultaneously seeking economic and population growth. Balancing these goals means Sefton must seek to reduce the carbon intensity of its energy supplies, as well as improving the efficiency with which energy is utilised within its economy and homes.
- 4.12 Sefton's Sustainable Energy Action Plan will focus on identifying interventions and approaches that are feasible for Sefton now - and tackled on a basis that will bring reduction and benefit rapidly, this is often referred to as the 'energy hierarchy' [Figure 1].



4.13 The proposals that will be brought forward through Sefton's Sustainable Energy Action Plan do not rely on unproven technological magic bullets to deliver a major reduction in Sefton's carbon emissions at some indefinite point in the future. The proposed projects in Sefton SEAP will be proven and financially viable, bringing immediate impacts to our residents, businesses and other stakeholders.

4.14 Tackling our emissions is not simply a statutory obligation, it is also a huge opportunity and in tandem to the LCR, Sefton's Sustainable Energy Action Plan will go significantly beyond achieving carbon emission reductions.

Sefton's Sustainable Energy Action Plan will:

- Deliver major local investment
- □ Sustain exiting jobs
- Help tackle fuel poverty in Sefton households
- □ Support the development of new renewable energy sector in the Borough
- Create new revenue streams for the Council
- □ Improve air quality
- □ Help regenerate communities.
- Enhance security of supply and increase local resilience against rising energy costs

This will re-assert Sefton's reputation in making it a better place to live, work and invest.

4.15 The Sefton SEAP will be developed through joint collaboration with internal and multi-sector partners by June 2012 and with deference to augment the LCR master SEAP. As part of this we will assess the best route for the Council to join the Covenant of Mayors for sustainable energy, to validate the Sefton SEAP and open funding options from Europe. At which point it will be brought before Members for final Cabinet approval. This page is intentionally left blank

Report to: Overview and Scrutiny Committee **Date of Meeting:** 17 January 2012 (Regeneration and Environmental Services)

Subject: Key Decision Forward Plan - 1 January 2011 to 30 April 2012

Report of: Director of Corporate Commissioning

Wards Affected: All

Is this a Key Decision? No Is it included in the Forward Plan? No

Exempt/Confidential

No

Purpose/Summary

To submit to the Overview and Scrutiny Committee the latest Key Decision Forward Plan.

Recommendation(s)

- 1. That the Committee considers items for pre-scrutiny from the Key Decision Forward Plan attached as Appendix A; and
- 2. That the Committee accept current progress of the "Port Master Plan" Working Group.

How does the decision contribute to the Council's Corporate Objectives?

	Corporate Objective	Positive Impact	<u>Neutral</u> Impact	<u>Negative</u> Impact
1	Creating a Learning Community		\checkmark	
2	Jobs and Prosperity		\checkmark	
3	Environmental Sustainability		\checkmark	
4	Health and Well-Being	\checkmark		
5	Children and Young People		\checkmark	
6	Creating Safe Communities		\checkmark	
7	Creating Inclusive Communities		\checkmark	
8	Improving the Quality of Council Services and Strengthening Local Democracy	\checkmark		

Reasons for the Recommendation:

The pre-scrutiny process assists the Cabinet and Cabinet Members to make effective decisions by examining issues beforehand and making recommendations prior to a determination being made.

Other decisions are required to enable the Committee to effectively carry out its overview and scrutiny role in health related matters. What will it cost and how will it be financed? N / A

- (A) Revenue Costs N/A
- (B) Capital Costs N/A

Implications: N/A

The following implications of this proposal have been considered and where there are specific implications, these are set out below:

Legal		
Huma	in Resources	
Equa	lity	
1.	No Equality Implication	~
2.	Equality Implications identified and mitigated	
3.	Equality Implication identified and risk remains	

Impact on Service Delivery: N/A

What consultations have taken place on the proposals and when?

The Head of Corporate Finance and ICT has no comments on this report because the contents of the report have no financial implications. (FD1261/11)

Are there any other options available for consideration?

The Head of Corporate Legal Services has no comments on this report because the contents of the report have no legal implications. (LD 632/12)

Implementation Date for the Decision N/A

Immediately following the Committee meeting.

Contact Officer: Ruth Harrison Tel: 0151 934 2042 Email: ruth.harrison@sefton.gov.uk

Background Papers:

There are no background papers available for inspection.

Introduction/Background

1. Pre-Scrutiny – Prior Consideration of Reports Before they are Submitted to Cabinet

- 1.1 Members may request to pre-scrutinise items from the Key Decision Forward Plan. Such items must fall under the remit (Terms of Reference) of this Committee.
- 1.2 The pre-scrutiny process assists the Cabinet and Cabinet Members to make effective decisions by examining issues beforehand and making recommendations prior to a determination being made.
- 1.3 The Overview and Scrutiny Management Board has requested that only those key decisions that fall under the remit of each Overview and Scrutiny Committee should be included on the agenda for consideration.
- 1.4 The Committee is invited to consider items for pre-scrutiny from the attached Key Decision Forward Plan.

2. Port Master Plan Working Group

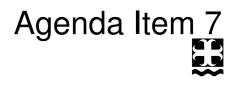
2.1 At its meeting on 30th August 2011, the Overview and Scrutiny Management Board, proposed the establishment of a cross-cutting working group on the Port Master Plan.

The following issues to be included were:-

- Inclusion of the Port Access study (Department of Transport Document)
- Peel Holdings (at docks)
- Access could be affected
- Economic benefits
- Rimrose Valley could be impacted.
- 2.2 Working Group Members have met and scoped the review. Members of the Working Group where invited to attend a briefing session on the outcome of the Port Access Study on 7 December 2011.
- 2.3 Members are keen to invite various key witnesses to give evidence with regards concerns about transportation of containers etc through the city on large vehicles and the consequences this could have in relation to pollution and health. Members are keen to understand reasons why rail is not being used for such transportation to Garston, as was promised some years ago.
- 2.4 The Working Group envisages to increase its momentum in the New Year, 2012 with an interim report being produced in March 2012.
- 2.5 Any further information/progress will be reported verbally at the Meeting.
- 2.6 The Committee is requested to accept progress, to date, of the Port Master Plan Working Group.

3.0 Ageing Population – Development Session

- 3.1 Sefton MBC was successful in an application to receive some training from the Centre for Public Scrutiny in relation to our ageing society. The purpose of the development sessions will be to explore the impact of the ageing society and develop Overview and Scrutiny Members awareness of the impending challenges with regards the ageing population.
- 3.2 At the time of writing this report, one of the two development sessions had taken place. Committee Members will be updated on the outcome of the sessions at the Meeting.



FOR THE FOUR MONTH PERIOD 1 JANUARY 2012 - 30 APRIL 2012

This Forward Plan sets out the details of the key decisions which the Cabinet, individual Cabinet Members or Officers expect to take during the next four month period. The Plan is rolled forward every month and is available to the public 14 days before the beginning of each month.

A Key Decision is defined in the Council's Constitution as:

- 1. any Executive decision that is not in the Annual Revenue Budget and Capital Programme approved by the Council and which requires a gross budget expenditure, saving or virement of more than £100,000 <u>or</u> more than 2% of a Departmental budget, whichever is the greater;
- 2. any Executive decision where the outcome will have a significant impact on a significant number of people living or working in two or more Wards

As a matter of local choice, the Forward Plan also includes the details of any significant issues to be initially considered by the Executive Cabinet and submitted to the Full Council for approval.

Anyone wishing to make representations about any of the matters listed below may do so by contacting the relevant officer listed against each Key Decision, within the time period indicated.

Under the Access to Information Procedure Rules set out in the Council's Constitution, a Key Decision may not be taken, unless:

- it is published in the Forward Plan;
- 5 clear days have lapsed since the publication of the Forward Plan; and
- if the decision is to be taken at a meeting of the Cabinet, 5 clear days notice of the meeting has been given.

The law and the Council's Constitution provide for urgent key decisions to be made, even though they have not been included in the Forward Plan in accordance with Rule 15 (General Exception) and Rule 16 (Special Urgency) of the Access to Information Procedure Rules.

Copies of the following documents may be inspected at the Town Hall, Lord Street, Southport PR8 1DA or accessed from the Council's website: <u>www.sefton.gov.uk</u>

- Council Constitution
- Forward Plan
- Reports on the Key Decisions to be taken
- The minutes for each Key Decision, which will normally be published within 5 working days after having been made

Members of the public are welcome to attend meetings of the Cabinet and the individual Cabinet Members which are held at the Town Hall, Oriel Road, Bootle or the Town Hall, Lord Street, Southport. Video conferencing facilities are available at both venues for the Cabinet Member meetings. The dates and times of the meetings are published on <u>www.sefton.gov.uk</u> or you may contact the Committee and Member Services Section on telephone number 0151 934 2068.

NOTE:

For ease of identification, items listed within the document for the first time will appear shaded.

Margaret Carney Chief Executive

Details of Decision to be taken	Housing Market Renewal – Property Acquisitions (Compulsory Purchase Orders and Transition Funding)					
Decision Maker	Cabinet					
Decision Expected	19 January 2012					
Key Decision Criteria	Financial No Community Yes Impact					
Wards Affected	Linacre; Lith	erland				
Scrutiny Committee Area	Regeneration	n and Enviror	mental Services			
Persons/Organisations to be Consulted	Not applicable					
Method(s) of Consultation	Not applicab	le				
List of Background Documents to be Considered by Decision- maker	Not applicab	le				
	Officer(s)	Lee Pay	ne			
Representations may be made to the following Officer(s) by the date specified	E-mail Addre Telephone N					
		Consultation Deadline Date Not applicable				

Details of Decision to be taken	Southport Cultural Centre To consider the funding implications in respect of the Southport Cultural Centre.					
Decision Maker	Cabinet					
Decision Expected	19 January 2	012				
Key Decision Criteria	Financial Yes Community Yes Impact					
Wards Affected	Ainsdale; Bir Norwood	kdale; Cambr	idge; Dukes; Kew	; Meols;		
Scrutiny Committee Area	Regeneratior	n and Environ	mental Services			
Persons/Organisations to be Consulted	not applicable					
Method(s) of Consultation	Not applicabl	e				
List of Background Documents to be Considered by Decision- maker	Report of the Head of Health and Wellbeing					
	Officer(s)	John Ta	ylor			
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N		s john.taylor@sefton.gov.uk Tel: 0151 934 2374			
	Consultation Deadline Dat	e Not appl	Not applicable			

Details of Decision to be taken	Sustainable Energy Action Plan Development of a Sustainable Energy Action Plan for the sub-region					
Decision Maker	Cabinet					
Decision Expected	19 January 2	2012				
Key Decision Criteria	Financial Yes Community Yes Impact					
Wards Affected	All Wards					
Scrutiny Committee Area	Regeneration	n and Envi	ronm	ental Services		
Persons/Organisations to be Consulted	Cabinet Members for Regeneration and Housing, Transportation and Environmental Place Directorate					
Method(s) of Consultation	Cabinet Men	nber repor	ts an	d internal meetir	ngs	
List of Background Documents to be Considered by Decision- maker	Report to Ca Transportatio			for Regeneratio mental	n and Housing,	
	Officer(s)	Officer(s) Mo Kundi				
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N					
	Consultation Deadline Date Ongoing					

Details of Decision to be taken	Crosby and Waterloo Car Parks - Charges Amendments to Parking Charges at Crosby Car Parks and Introduction of Parking Charges at Seafront Car Parks in Waterloo and Crosby					
Decision Maker	Cabinet					
Decision Expected	19 January 2012					
Key Decision Criteria	Financial	inancial Yes Community Yes Impact				
Wards Affected	Blundellsand	ls; Cl	hurch			
Scrutiny Committee Area	Regeneration	n and	d Environ	mental Services		
Persons/Organisations to be Consulted	Residents ar	nd Bu	usinesses			
Method(s) of Consultation				d direct contact binet decision	with Business	
List of Background Documents to be Considered by Decision- maker	Report to Ca Parking Cha			7th January 2011 Car Parks	, Increase in	
	Officer(s)		Dave Ma	irrin		
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N					
	Consultation Deadline Da		Following the expiration of the consultation period specified in the press notice			

Details of Decision to be taken	Thornton Switch Island Link Scheme - Compulsory Purchase Orders To seek approval for the publication of the draft Compulsory Purchase Order and draft Side Roads Order					
Decision Maker	Cabinet					
Decision Expected	19 January 2	2012				
Key Decision Criteria	Financial	No		Community Impact	Yes	
Wards Affected	Manor; Park;	; St. O	swald			
Scrutiny Committee Area	Regeneration	n and I	Environi	mental Services		
Persons/Organisations to be Consulted	Local residents/landowners Area Committees/ Parish Councils Statutory Authorities/ Agencies					
Method(s) of Consultation	Letters Local newsp	aper a	dvertise	ements		
List of Background Documents to be Considered by Decision- maker	Report on pr for making of			scheme and deta	iled justification	
	Officer(s)	Stephen Birch				
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N					
	Consultation Deadline Dat					

Details of Decision to be taken	Regional Growth Fund Bid for the North Liverpool and South Sefton Strategic Regeneration Framework To approve the acceptance of any offer letters in connection with Regional Growth Fund Bids, where the Council is the accountable body. To report on any known private sector led bids relevant to Sefton.					
Decision Maker	Cabinet					
Decision Expected	19 January 2	012				
Key Decision Criteria	Financial	Yes		Community Impact	Yes	
Wards Affected	Derby; Linaci	re				
Scrutiny Committee Area	Regeneratior	n and Env	iron	mental Services		
Persons/Organisations to be Consulted	Cabinet Member - Regeneration and Housing					
Method(s) of Consultation	Report to C passed to off			er - Regeneration ment	on and Housing	
List of Background Documents to be Considered by Decision- maker				- Regeneration a ission to be part of	•	
	Officer(s)	Mark	c Lor	ng		
Representations may be made to the following Officer(s) by the date specified	E-mail addre: Telephone N					
	Consultation Deadline Dat	e Not /	Appl	icable		

Details of Decision to be taken	Sefton Economic Strategy (Consultation Draft) To approve the Sefton Economic Strategy (Consultation Draft); and to approve the period and programme for public consultation							
Decision Maker	Cabinet	Cabinet						
Decision Expected	19 January 2	012						
Key Decision Criteria	Financial No Community Yes Impact							
Wards Affected	All Wards		·					
Scrutiny Committee Area	Regeneratior	n and E	Environi	mental Services				
Persons/Organisations to be Consulted	Strategic Leadership Team Cabinet Member - Regeneration and Housing 14 November 2011 Officers and workshop stakeholders							
Method(s) of Consultation	Overview and Scrutiny Committee (Regeneration and Environmental Services) - presentation - 14th November Cabinet Member (Regeneration and Housing) - presentation - 15th November Strategic Leadership Team - presentation - 24th November Pre-Council briefing - presentation - 24th November Cabinet Member (Regeneration and Housing) - report for information - 22nd November Cabinet - report as decision item - 19th January							
List of Background Documents to be Considered by Decision- maker	Draft Sefton Economic Strategy							
	Officer(s)	M	Mark Long					
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N	ail address mark.long@sefton.gov.uk						

Consultation	
	30th October 2011

Details of Decision to be taken	Sefton Carbon Management Plans To formally adopt new 'Sefton Carbon Management Plans', carbon savings targets and strategic energy issues as Council Policies						
Decision Maker	Cabinet						
Decision Expected	19 January 2012						
Key Decision Criteria	Financial Yes Community Yes Impact						
Wards Affected	All Wards						
Scrutiny Committee Area	Regeneratior	n and Environ	mental Services				
Persons/Organisations to be Consulted	Strategic Director - People Strategic Director - Built Environment All Heads of Service Overview and Scrutiny Committee (Regeneration and Environmental Services)						
Method(s) of Consultation	Sefton Carbon Management Project Team (representing all operational/strategic areas) 2010 - 2011 Sefton Carbon Management Board (including Member Champion/Lead) August 2011. Briefing Report to Cabinet Members – Environment and Transportation – 13 July 2011						
List of Background Documents to be Considered by Decision-maker	Sefton Carbo Approved Fir		ent Plan 2010-201	5 (Carbon Trust			
	Officer(s)	David Pa	ackard				
Representations may be made to the following Officer(s) by the date specified	E-mail address david.packard@sefton.gov.uk Telephone No Tel: 0151 934 4016						
	Consultation Deadline Dat	e Up to for meeting.	ur weeks prior to c	decision			

Details of Decision to be taken	Merseyside Joint Municipal Waste Management Strategy and Sefton Council Waste Action Plan Approval of statutory Merseyside Joint Municipal Waste Management Strategy and Sefton Council Waste Action Plan					
Decision Maker	Cabinet					
Decision Expected	19 January 2	2012				
Key Decision Criteria	Financial	No	Community Impact	Yes		
Wards Affected	All Wards					
Scrutiny Committee Area	Regeneration	n and Environ	mental Services			
Persons/Organisations to be Consulted	Comprehensive Merseyside wide Public and Political Consultation process					
Method(s) of Consultation	and discussi groups, pub	ion forum. Ro lic meetings,	o, promoting on bad shows in ea industry forum. n each Council	ch district, focus Members forum,		
List of Background Documents to be Considered by Decision- maker	Composition	Analysis; and	npact Assessmen d Consultation Pro ble at merseyside	ogramme		
	Officer(s)	David Pa	ackard			
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N	1 9 9				
	Consultation Deadline Da	te Public C	onsultation on Joi is now closed	int Merseyside		

Details of Decision to be taken	Adoption of the Southport Town Centre Retail Strategy and its recommendations				
Decision Maker	Cabinet				
Decision Expected	2 February 2012				
Key Decision Criteria	Financial	No	Community Impact	Yes	
Wards Affected	Ainsdale; Birkdale; Cambridge; Dukes; Harington; Kew; Meols; Norwood; Ravenmeols				
Scrutiny Committee Area	Regeneration and Environmental Services				
Persons/Organisations to be Consulted	Mo Kundi, Stuart Waldron and Tony Corfield, Places Directorate Mark Catherall, Southport Partnership				
Method(s) of Consultation	Report to Cabinet Member - Regeneration passed to officers for comment				
List of Background Documents to be Considered by Decision- maker	Southport Town Centre Retail Strategy 'Retail Strategy Review Update 2009 and Health Checks for Southport and Bootle' approved by Cabinet Member -Regeneration, Cabinet and Planning Committee in August 2009				
	Officer(s)	Alan Yo	Alan Young		
Representations may be made to the following Officer(s) by the date specified	E-mail Addres Telephone No	- ,	s alan.young@sefton.gov.uk Tel: 0151 934 3551		
	Consultation Deadline Date	e 25 Febr	uary 2011		

Details of Decision to be taken	Future Housing Requirements: Scope for Affordable Rent in Sefton To (i) seek endorsement for the recently commissioned study on "Future Housing Requirements: Scope for Affordable Rent in Sefton" undertaken and completed by Richard Fordham and Company and Fordham Research; and (ii) approval to minor changes to the Council's current section 106 affordable housing negotiating position.				
Decision Maker	Cabinet				
Decision Expected	2 February 2012				
Key Decision Criteria	Financial	Yes	Community Impact	No	
Wards Affected	All Wards				
Scrutiny Committee Area	Regeneration and Environmental Services				
Persons/Organisations to be Consulted	It has been signed off by the five Registered Providers (RPs) study partners who have jointly commissioned it (and wholly funded it) with the Council. However, it will also be subject to informal consultation with the Housing and Communities Agency and Sefton's Housing Market Partnership (4 weeks duration).				
Method(s) of Consultation	By e-mail				
List of Background Documents to be Considered by Decision- maker	Study final report				
	Officer(s)	Alan Young			
Representations may be made to the following Officer(s) by the date specified	E-mail addres Telephone N	, , , , , , , , , , , , , , , , , , , ,			
	Consultation Deadline Dat	e 6th Dece	6th December 2011		

Details of Decision to be taken	Declaration of Air Quality Management Areas (AQMAs)				
Decision Maker	Council				
Decision Expected	16 February 2012				
Key Decision Criteria	Financial No Community Yes Impact				
Wards Affected	Church; Ford; Litherland				
Scrutiny Committee Area	Regeneration and Environmental Services				
Persons/Organisations to be Consulted	Residents and Businesses in the AQMAs Sefton Residents via e-consult Head of Corporate Finance and ICT Strategy Head of Corporate Legal Services Head of Planning Services Head of Investment Programmes and Infrastructure Highways Agency Environment Agency NHS Sefton Neighbouring Local Authorities Defra				
Method(s) of Consultation	Local residents consulted by questionnaire, with supporting information, sent directly to residents in the AQMAs and through e-consult for residents outside AQMAs. Consultation plan submitted to the consultation panel. Organisations sent the Detailed Assessment of Air Quality, which outlines the need to declare the AQMAs				
List of Background Documents to be Considered by Decision- maker	Updating and Screening Assessment of Air Quality 2009; Detailed Assessment of Air Quality 2010; Technical Guidance Note TG09				
	Officer(s)	Officer(s) Gary Mahoney			
Representations may be made to the following Officer(s) by the date specified	E-mail Addre Telephone N		gary.mał 0151 934	noney@sefton.go 4 4300	vv.uk

Consultation Deadline Date	Consultation window prior to declaration is closed. Post declaration detailed delivery plan development consultation to take place.
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Details of Decision to be taken	Vehicle Maintenance Stores Operation and Spare Parts Procurement Acceptance of Tender for Vehicle Maintenance Stores Operation and Spare Parts Procurement				
Decision Maker	Cabinet				
Decision Expected	29 March 2012				
Key Decision Criteria	Financial	Yes	Community Impact	No	
Wards Affected	All Wards				
Scrutiny Committee Area	Regeneration and Environmental Services				
Persons/Organisations to be Consulted	Not applicable				
Method(s) of Consultation	OJEU Tender procedure followed				
List of Background Documents to be Considered by Decision- maker	Report of Director of Street Scene				
	Officer(s)	Andrew	Andrew Walker		
Representations may be made to the following Officer(s) by the date specified	E-mail addre Telephone N		andrew.walker@sefton.gov.uk Tel: 0151288 6159		
	Consultation Deadline Dat	e 7 Februa	ary 2012		

CONTACT DETAILS

HOW TO MAKE REPRESENTATIONS TO DECISION TAKER

Political Leadership

Councillor P. Dowd, Leader, Labour Party and Leader of the Council, c/o Town Hall, Oriel Road, Bootle L20 7AE Email: <u>peter.dowd@sefton.gov.uk</u> Tel: 0151 934 3361 Fax: 0151 934 3459

Councillor Robertson, Leader, Liberal Democrat Party, c/o Town Hall, Lord Street, Southport PR8 1DA Email: <u>libdems@sefton.gov.uk</u> Tel: 0151 934 2252 Fax: 0151 934 2251

Councillor Parry, Leader, Conservative Party, c/o Town Hall, Lord Street, Southport PR8 1DA Email: <u>conservatives@sefton.gov.uk</u> Tel: 0151 934 2061 Fax: 0151 934 2060

Note: Additional contact details are also enclosed within the body of the document.